

2016 Explanatory Notes
Grain Inspection, Packers and Stockyards Administration

Contents

Purpose Statement.....	22-1
Statement of Available Funds and Staff Years.....	22-2
Permanent Positions by Grade and Staff Year Summary.....	22-3
Motor Vehicle Fleet Data.....	22-4
Salaries and Expenses	
Appropriation Language.....	22-6
Lead-off Tabular Statement.....	22-7
Summary of Increases and Decreases.....	22-8
Project Statement.....	22-9
Justifications.....	22-11
Proposed Legislation.....	22-13
Geographic Breakdown of Obligations and Staff Years.....	22-14
Classification by Objects.....	22-15
Shared Funding Projects.....	22-16
Status of Programs.....	22-18
Inspection and Weighing	
Appropriation Language.....	22-21
Lead-off Tabular Statement.....	22-21
Summary of Increases and Decreases.....	22-21
Project Statement.....	22-22
Justifications.....	22-23
Geographic Breakdown of Obligations and Staff Years.....	22-24
Classification by Objects.....	22-25
Status of Programs.....	22-26
Summary of Budget and Performance	
Statement of Goals and Objectives.....	22-28
Full Cost by Strategic Objective.....	22-31

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Purpose Statement

The Grain Inspection, Packers and Stockyards Administration (GIPSA) was established October 20, 1994, under the authority of the Agriculture Reorganization Act of 1994 (P.L. 103-354), to administer the programs and functions of the former Federal Grain Inspection Service (FGIS) and the Packers and Stockyards Administration. The mission of the agency is to facilitate the marketing of livestock, poultry, meat, cereals, oilseeds, and related agricultural products, and to promote fair and competitive trading practices for the overall benefit of consumers and American agriculture. GIPSA is composed of three major activities: (1) Packers and Stockyards Program (P&SP), (2) Grain Regulatory Program (GRP), and (3) Inspection and Weighing Services.

P&SP activities are authorized by the Packers and Stockyards Act of 1921 (P&S Act), as amended, and Section 1324 of the Food Security Act of 1985. These activities are currently funded through appropriations. GIPSA's P&SP is responsible for administering the P&S Act, which prohibits unfair, deceptive, and fraudulent practices by market agencies, dealers, packers, swine contractors, and live poultry dealers in the livestock, poultry, and meatpacking industries. The P&S Act makes it unlawful for a regulated entity to engage in unfair, unjustly discriminatory, or deceptive practices. Packers, live poultry dealers, and swine contractors are also prohibited from engaging in specific anti-competitive practices. P&SP conducts two broad types of activities—regulatory and investigative—in its administration and enforcement of the P&S Act. P&SP activities cover two general areas: Business Practices and Financial Protection. Business Practices are further divided into Competition and Trade Practices.

GIPSA's GRP, which is carried out under the authority of the United States Grain Standards Act, as amended (USGSA), and the Agricultural Marketing Act of 1946 (AMA), is currently funded through appropriations. As part of the GRP, GIPSA promotes and enforces the accurate and uniform application of the USGSA and applicable provisions of the AMA; identifies, evaluates, and implements new or improved techniques for measuring grain quality; and establishes and maintains testing and grading standards to facilitate the marketing of U.S. grain, oilseeds, and related products.

Inspection and Weighing Services are authorized under both the USGSA and the AMA. The USGSA requires the mandatory inspection and weighing of grain at export ports by GIPSA or delegated State agency personnel, and the permissive inspection and weighing of grain at domestic locations by designated State and private agency personnel. The USGSA also requires GIPSA to supervise all official inspection and weighing activities. On a request basis, GIPSA performs inspection of rice and related commodities under the AMA. Both statutes require GIPSA to collect user fees to fund the costs of operations including the supervision and administration of Federal grain inspection and weighing activities.

GIPSA headquarters is located in Washington, D.C. GIPSA's grain-related field activities are located in 7 field offices, 1 Federal/State office, and 3 suboffices. P&SP field activities are located in 3 regional offices with 45 resident agents, 7 resident auditors, 2 market inspectors, and 6 resident agent supervisors. As of September 30, 2014, there were 688 permanent full-time employees, including 80 in the headquarters office and 608 in field offices.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Available Funds and Staff Years (SYs)

(Dollars in thousands)

Item	<u>2013 Actual</u>		<u>2014 Actual</u>		<u>2015 Enacted</u>		<u>2016 Estimate</u>	
	Amount	SYs	Amount	SYs	Amount	SYs	Amount	SYs
Salaries and Expenses:								
Discretionary Appropriations.....	\$40,261	293	\$40,261	293	\$43,048	293	\$44,101	292
Rescission.....	-1,090	-	-	-	-	-	-	-
Sequestration.....	-1,899	-	-	-	-	-	-	-
Transfers In.....	-	-	-	-	-	-	-	-
Transfers Out.....	-	-	-700	-	-	-	-	-
Adjusted Appropriation.....	37,272	293	39,561	293	43,048	293	44,101	292
Balance Available, SOY.....	-	-	-	-	-	-	-	-
Total Available.....	37,272	293	39,561	293	43,048	293	44,101	292
Lapsing Balances.....	-996	-	-547	-	-	-	-	-
Balance Available, EOY.....	-	-	-	-	-	-	-	-
Obligations.....	36,276	293	39,014	293	43,048	293	44,101	292
<u>Obligations under other USDA appropriations:</u>								
Ag. Marketing Service - pesticide								
sales data.....	131	-	-	-	-	-	-	-
Misc, reimbursable.....	90	-	65	-	65	-	65	-
Total, Other USDA.....	221	-	65	-	65	-	65	-
Total, Agriculture Appropriations.....	36,497	293	39,079	293	43,113	293	44,166	292
<u>Non-Federal Funds</u>								
Inspection and Weighing.....	47,918	359	47,089	351	47,001	361	55,000	368
Total, GIPSA.....	84,415	652	86,168	644	90,114	654	99,166	660

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Permanent Positions by Grade and Staff Year Summary

Item	<u>2013 Actual</u>			<u>2014 Actual</u>			<u>2015 Enacted</u>			<u>2016 Estimate</u>		
	D.C.	Field	Total	D.C.	Field	Total	D.C.	Field	Total	D.C.	Field	Total
SES.....	3	1	4	3	1	4	3	1	4	3	1	4
GS-15.....	7	3	10	6	3	9	6	3	9	6	3	9
GS-14.....	14	22	36	14	22	36	14	22	36	14	22	36
GS-13.....	25	34	59	28	44	72	28	44	72	28	44	72
GS-12.....	10	93	103	13	100	113	13	100	113	13	100	113
GS-11.....	3	67	70	7	72	79	7	72	79	7	72	79
GS-10.....	-	6	6	-	8	8	-	8	8	-	8	8
GS-9.....	2	132	134	5	140	145	5	140	145	5	140	145
GS-8.....	4	9	13	3	14	17	3	14	17	3	14	17
GS-7.....	1	34	35	-	54	54	-	54	54	-	54	54
GS-6.....	-	60	60	1	74	75	1	74	75	1	74	75
GS-5.....	-	43	43	-	63	63	-	63	63	-	63	63
GS-4.....	-	4	4	-	7	7	-	7	7	-	7	7
GS-3.....	-	-	-	-	4	4	-	4	4	-	4	4
GS-2.....	-	-	-	-	2	2	-	2	2	-	2	2
Total Perm. Positions.....	69	508	577	80	608	688	80	608	688	80	608	688
Total, Perm. Full-Time Employment, EOY.....	69	508	577	80	608	688	80	608	688	80	608	688
Staff Year Est.....	78	574	652	64	580	644	65	589	654	65	595	660

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Size, Composition, and Cost of Motor Vehicle Fleet

GIPSA's passenger motor vehicles are mainly used by professional resident agents, auditors, marketing specialists, economists, and managers to conduct competition, financial and trade practice, compliance and investigative activities. These activities are located in rural areas and a high degree of mobility is required. The use of common carriers is seldom feasible. Comparative studies of cost requirements involved in the use of private and Government vehicles have shown that it is more economical to make Government vehicles available than to make reimbursements for the use of private cars. Leased vehicles are replaced based on the General Services Administration (GSA) age and mileage requirements. GIPSA pools the use of motor vehicles for different activities in order to keep the number of vehicles to a minimum and reduce overall costs of maintenance.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Size, Composition, and Annual Operating Costs of Vehicle Fleet

Fiscal Year	Number of Vehicles by Type *							Annual Operating Costs (\$ in 000) **	
	Sedans and Station Wagons	Light Trucks, SUVs, and Vans		Medium Duty Vehicles	Ambulances	Buses	Heavy Duty Vehicles		Total Number of Vehicles
		4x2	4x4						
2013	47	68	8	1	-	-	-	124	\$546
Change	22	-6	1	-	-	-	-	17	44
2014	69	62	9	1	-	-	-	141	590
Change	-22	5	-	-	-	-	-	-17	-44
2015	47	67	9	1	-	-	-	124	546
Change	-	-	-	-	-	-	-	-	-
2016	47	67	9	1	-	-	-	124	546

* Numbers include vehicles owned by the agency and leased from commercial sources or GSA.

** Excludes acquisition costs and gains from sale of vehicles as shown in FAST.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Statement of Proposed Purchase of Passenger Motor Vehicles

Fiscal Year	Net Active Fleet, SOY	Disposals	Acquisitions			Net Active Fleet, EOY
			Replacements	Additions to Fleet	Total	
2013	47	0	0	0	0	47
2014	47	18	37	0	37	65
2015	65	23	5	0	5	48
2016	48	5	5	0	5	48

In 2014, GIPSA replaced one third of its aging, owned fleet. The increase in total fleet for the agency is a result of the overlapping of the active fleet and the resale of the replacement fleet.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

The estimates include appropriation language for this item as follows: (New language underscored; deleted matter enclosed in brackets)

Salaries and Expenses

For necessary expenses of the Grain Inspection, Packers and Stockyards Administration, [\$43,048,000]
\$44,101,000: *Provided*, that this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but the cost of altering any one building during the fiscal year shall not exceed 10 percent of the current replacement value of the building.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Lead-Off Tabular Statement
Current Law

Budget Estimate, 2016.....	\$44,101,000
2015 Enacted.....	43,048,000
Change in Appropriation.....	<u>+1,053</u>

Proposed Legislation

Budget Estimate, Current Law 2016.....	\$44,101,000
Change Due to Proposed Legislation.....	(29,611,000)
2016 President's Budget Request	<u>\$44,101,000</u>

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Summary of Increases and Decreases

(Dollars in thousands)

Program	2013 Actual	2014 Change	2015 Change	2016 Change	2016 Estimate
Discretionary Appropriations:					
Packers and Stockyards.....	\$20,799	+\$1,549	+\$699	+\$564	\$23,611
Grain Regulatory.....	16,473	+1,440	+2,088	+489	20,490
Total.....	<u>37,272</u>	<u>2,989</u>	<u>2,787</u>	<u>1,053</u>	<u>44,101</u>

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Project Statement
Adjusted Appropriations Detail and Staff Years (SYs)
(Dollars in thousands)

Program	<u>2013 Actual</u>		<u>2014 Actual</u>		<u>2015 Enacted</u>		<u>Inc. or Dec.</u>		<u>2016 Estimate</u>	
	Amount	SYs	Amount	SYs	Amount	SYs	Amount	SYs	Amount	SYs
Discretionary Appropriations:										
Packers and Stockyards.	\$20,799	164	\$22,348	164	\$23,047	164	+\$564	-	\$23,611	164
Grain Regulatory.....	16,473	129	17,913	129	20,001	129	+489	-1	20,490	128
Subtotal.....	37,272	293	40,261	293	43,048	293	+1,053	-1	44,101	292
Rescissions, Transfers, and Seq. (Net).....	2,989	-	-	-	-	-	-	-	-	-
Total Appropriation.....	40,261	293	40,261	293	43,048	293	+1,053	-	44,101	292
Transfers Out:										
Working Capital Fund.....	-	-	-700	-	-	-	-	-	-	-
Subtotal.....	-	-	-700	-	-	-	-	-	-	-
Rescission.....	-1,090	-	-	-	-	-	-	-	-	-
Sequestration.....	-1,899	-	-	-	-	-	-	-	-	-
Bal. Available, SOY.....	-	-	-	-	-	-	-	-	-	-
Total Available.....	37,272	293	39,561	293	43,048	293	+1,053	-	44,101	292
Lapsing Balances.....	-996	-	-547	-	-	-	-	-	-	-
Bal. Available, EOY.....	-	-	-	-	-	-	-	-	-	-
Total Obligations.....	36,276	293	39,014	293	43,048	293	+1,053	-1	44,101	292

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Project Statement
Obligations Detail and Staff Years (SYs)
(Dollars in thousands)

Program	<u>2013 Actual</u>		<u>2014 Actual</u>		<u>2015 Enacted</u>		<u>Inc. or Dec.</u>		<u>2016 Estimate</u>	
	Amount	SYs	Amount	SYs	Amount	SYs	Amount	SYs	Amount	SYs
Discretionary Obligations:										
Packers and Stockyards.	\$20,470	164	\$21,694	164	\$23,047	164	+\$564	-	\$23,611	164
Grain Regulatory.....	15,806	129	17,320	129	20,001	129	+489	-1	20,490	128
Subtotal.....	36,276	293	39,014	293	43,048	293	+1,053	-1	44,101	292
Total Obligations.....	36,276	293	39,014	293	43,048	293	+1,053	-1	44,101	292
Recoveries, Other (Net).....	-	-	-	-	-	-	-	-	-	-
Lapsing Balances.....	996	-	547	-	-	-	-	-	-	-
Bal. Available, EOY.....	-	-	-	-	-	-	-	-	-	-
Total Available.....	37,272	293	39,561	293	43,048	293	+1,053	-	44,101	292
Transfers Out.....	-	-	700	-	-	-	-	-	-	-
Rescission.....	1,090	-	-	-	-	-	-	-	-	-
Sequestration.....	1,899	-	-	-	-	-	-	-	-	-
Bal. Available, SOY.....	-	-	-	-	-	-	-	-	-	-
Other Adjustments (Net)....	-	-	-	-	-	-	-	-	-	-
Total Appropriation.....	40,261	293	40,261	293	43,048	293	+1,053	-	44,101	292

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Justification of Increases and Decreases

(1) An increase of \$564,000 for P&SP.

Base funds will continue to fund GIPSA's P&SP activities. Continuing the base funding is crucial to ensuring the continued success of the program. P&SP enforces the P&S Act, which prohibits unfair, deceptive, and unjust discriminatory practices by market agencies, dealers, stockyards, packers, swine contractors, and live poultry dealers in the livestock, meat packing, and poultry industries. The P&S Act provides important protections for livestock producers and poultry growers in rural America. GIPSA conducts routine and ongoing regulatory inspections and audits to assess whether subject entities are operating in compliance with the P&S Act and conducts investigations of potential violations of the P&S Act identified by industry complaints, routine regulatory inspections, or market observations. A team of resident agents and auditors located throughout the country conduct initial investigative activities. Specialists in GIPSA's regional offices and in Washington, D.C., headquarters provide direction and assistance to the resident investigators. All P&SP employees utilize the P&S Automated System (PAS) to track case work electronically from start to finish. In addition to the activities and functions specifically described in the budget request, current year and budget year base funds will be used to carry out activities and functions consistent with the full range of authorities and activities delegated to the agency.

Base funds support GIPSA's objective to protect fair trade practices, financial integrity, and competitive livestock, meat, and poultry markets and the USDA Strategic Goal 1: "Assist rural communities to create prosperity so they are self-sustaining, repopulating, and economically thriving." Specifically, funds will be used for maintenance of the PAS and salaries and benefits for 164 staff years, and will provide staff with the equipment, supplies, and other support expenses needed to complete their jobs.

The funding change is requested for the following items:

- a. An increase of \$182,000 for pay costs (\$37,000 for annualization of the 2015 pay increase and \$145,000 for the 2016 pay increase).

This increase will enable P&SP to maintain staffing levels, which are critical to achieving GIPSA's objective of facilitating the marketing of livestock, poultry, and promoting fair and competitive trading practices for the overall benefit of consumers and American agriculture. Approximately 68 percent of GIPSA's budget is in support of personnel compensation.

- b. An increase of \$382,000 for P&SP to purchase necessary equipment, supplies, and other support expenses.

The funds will supplement GIPSA enforcement staff with the equipment, supplies, and other support expenses needed to complete their jobs. P&SP relies on 60 resident agents, auditors, market inspectors, and resident agent supervisors, with assigned duty stations in their homes across the United States to conduct a large percentage of its front line regulatory inspections and investigations. These individuals must travel, at times long distances, in conducting regulatory and investigative field work. Travel is an essential component of allowing GIPSA's resident agents to successfully perform their job functions. Funding is also needed to provide all P&SP staff with the necessary equipment and supplies, such as computers and high speed scanners, to conduct their jobs. Without an increase in funding, the program will have to reduce staff in order to maintain sufficient resources (gas, supplies, travel, etc.) to support field activity. By providing staff with resources to travel and the tools needed to successfully conduct their work, GIPSA expects to achieve a level of 83 percent industry compliance with the P&S Act. In summary, the funds will provide staff with the equipment, supplies, and other operating expenses to effectively conduct field operations to maintain compliance levels in the face of increased economic pressures that have tended to increase regulated entities incentives to forego compliance with the P&S Act.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

(2) An increase of \$489,000 for the Grain Regulatory Program.

Base funds will continue to fund GIPSA's GRP activities, which are administered by GIPSA's Federal Grain Inspection Service (FGIS). Continuing the base funding is crucial to ensuring the continued success of the program. The GRP, which is carried out under the authority of the USGSA and the AMA, promotes and enforces the accurate and uniform application of the USGSA and applicable provisions of the AMA; identifies, evaluates, and implements new or improved techniques for measuring grain quality; and establishes and maintains testing and grading standards to facilitate the marketing of U.S. grain, oilseeds, and related products.

GIPSA's GRP supports USDA Strategic Goal 1: "Assist rural communities to create prosperity so they are self-sustaining, repopulating, and economically thriving." Specifically, funds will be used for salaries and benefits for 128 staff years, and will support GIPSA's objective to provide the market with terms and methods for quality assessment of grains and related commodities and to protect the integrity of U.S. grain and related products by enforcing provisions of the USGSA and AMA.

The funding change is requested for the following items:

a. An increase of \$155,000 for pay costs (\$31,000 for annualization of the 2015 pay increase and \$124,000 for the 2016 pay increase).

This increase will enable GIPSA's GRP to maintain staffing levels, which are critical to achieving GIPSA's objective of facilitating the marketing of U.S. grain and related agricultural products for the overall benefit of consumers and American agriculture. Approximately 68 percent of GIPSA's budget is in support of personnel compensation.

b. An increase of \$325,000 for lab modernization.

GIPSA continues to explore new processes and technology to provide customers with information about the quality of all the grains and commodities tested within the national inspection system. Additional funds will be used for the information technology support and equipment needed to ensure the seamless flow and capture of data within the national inspection system. Currently, individual test results, are determined via analytical instruments or electronic scales; the new equipment, including barcode scanners, printers and computers, will capture information on the individual test results, who performed the test, equipment used on sample, as well as time and location of analysis. These enhancements will ensure that the results reported on FGIS certificates for all commodities and grain tested are more accurate and the results (e.g. certificates) are available to customers in a more expeditious manner.

c. An increase of \$9,000 for Federal Employee Health Benefits (FEHB)

This increase will enable GIPSA to cover the cost of part time, intermittent, and other employees that do not work full time who may now be eligible to participate in FEHB.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Summary of Proposed Legislation

Program: Packers and Stockyards Program

Proposal: Amend the P&S Act to provide authority to collect license fees to cover the cost of the program.

Rationale: This proposal would require the beneficiaries of the program (i.e., livestock market agencies, dealers, stockyards, packers, live poultry dealers, and swine contractors) to pay for the services they receive. These market participants benefit because they are protected from the adverse effects of anticompetitive and unfair business practices in meat and poultry marketing and distribution.

Goal: Transfer the cost from the American taxpayer to the beneficiaries of the program.

	2015	2016	2017	2018	2019
Budget Authority	0	\$23,611	\$23,611	\$23,611	\$23,611
Outlays	0	\$19,124	\$20,306	\$21,958	\$23,611

Program: Grain Regulatory Program

Proposal: GIPSA develops, reviews, and maintains official U.S. grain standards that describe the grain characteristics in terms of physical, sanitary, and intrinsic value at the time of inspection. These standards provide a common language for use by producers, sellers, and buyers of U.S. grain. This proposal would initiate a user fee for this service.

Rationale: Because these standards benefit and are used almost solely for the grain trading industry, and because they facilitate the orderly marketing of grain products, it is industry that should bear the cost.

Goal: Transfer the cost from the American taxpayer to the beneficiaries of the U.S. grading standards.

	2015	2016	2017	2018	2019
Budget Authority	0	\$6,000	\$6,000	\$6,000	\$6,000
Outlays	0	\$5,100	\$5,340	\$5,580	\$6,000

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Geographic Breakdown of Obligations and Staff Years
(Dollars in thousands and Staff Years (SYs))

State/Territory	<u>2013 Actual</u>		<u>2014 Actual</u>		<u>2015 Enacted</u>		<u>2016 Estimate</u>	
	Amount	SYs	Amount	SYs	Amount	SYs	Amount	SYs
Arkansas.....	\$155	1	\$156	1	\$183	1	\$190	1
Colorado.....	5,613	52	5,982	52	6,662	52	6,820	52
District of Columbia.....	13,077	53	12,324	50	15,519	50	15,900	49
Georgia.....	4,901	44	5,245	44	5,816	44	5,955	44
Iowa.....	4,614	51	5,209	53	5,475	53	5,608	53
Kansas.....	6,199	59	-	-	-	-	-	-
Louisiana.....	916	19	1,496	19	1,087	19	1,115	19
Missouri.....	6,207	56	7,521	57	7,367	57	7,540	57
North Dakota.....	109	3	147	3	129	3	133	3
Ohio.....	122	4	186	4	144	4	149	4
Oregon.....	208	5	280	5	247	5	256	5
Texas.....	212	4	307	4	251	4	261	4
Washington.....	142	1	161	1	168	1	174	1
Obligations.....	36,276	293	39,014	293	43,048	293	44,101	292
Lapsing Balances.....	996	-	547	-	-	-	-	-
Bal. Available, EOY.....	-	-	-	-	-	-	-	-
Total, Available.....	37,272	293	39,561	293	43,048	293	44,101	292

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Classification by Objects
(Dollars in thousands)

	<u>2013</u> <u>Actual</u>	<u>2014</u> <u>Actual</u>	<u>2015</u> <u>Enacted</u>	<u>2016</u> <u>Estimate</u>
Personnel Compensation:				
Washington D.C.....	\$4,288	\$4,190	\$4,324	\$4,447
Field.....	16,007	16,034	16,546	16,728
11.0 Total personnel compensation.....	20,295	20,224	20,870	21,175
12.0 Personal benefits.....	6,434	6,221	6,420	6,721
13.0 Benefits for former personnel.....	24	24	25	120
Total, personnel comp. and benefits.....	26,753	26,469	27,315	28,016
Other Objects:				
21.0 Travel and transportation of persons.....	621	1,417	1,462	1,315
22.0 Transportation of things.....	105	32	33	35
23.1 Rental payments to GSA.....	-	-	2,788	2,910
23.2 Rental payments to others.....	97	250	258	100
23.3 Communications, utilities, and misc. charges....	498	540	557	575
24.0 Printing and reproduction.....	17	55	57	53
25.2 Other services from non-Federal sources.....	427	692	714	620
25.3 Other goods and services from Federal sources.....	6,469	6,407	6,612	6,552
26.0 Supplies and materials.....	457	721	744	925
31.0 Equipment.....	830	2,399	2,476	3,000
Insurance				
42.0 Claims.....	2	32	32	0
Total, Other Objects.....	9,523	12,545	15,733	16,085
99.9 Total, new obligations.....	36,276	39,014	43,048	44,101
Position Data:				
Average Salary (dollars), ES Position.....	\$150,482	\$157,251	\$158,824	\$160,412
Average Salary (dollars), GS Position.....	\$62,3888	\$62,518	\$63,143	\$63,774
Average Grade, GS Position.....	11.6	12.2	12.2	12.2

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Shared Funding Projects
(Dollars in thousands)

	<u>2013</u> <u>Actual</u>	<u>2014</u> <u>Actual</u>	<u>2015</u> <u>Enacted</u>	<u>2016</u> <u>Estimate</u>
Working Capital Fund:				
Administration:				
Beltsville Service Center.....	\$15	\$14	\$26	\$21
Mail and Reproduction Management.....	132	124	115	116
Integrated Procurement System.....	144	143	135	135
Subtotal.....	291	281	276	272
Communications:				
Creative Media & Broadcast Center.....	4	10	13	10
Finance and Management:				
NFC/USDA.....	167	195	196	195
Controller Operations.....	757	273	277	289
Financial Systems.....	346	334	340	419
Subtotal.....	1,270	802	813	903
Information Technology:				
NITC/USDA.....	265	249	211	219
International Technology Services.....	8	82	112	114
Telecommunications Services.....	252	232	197	364
Subtotal.....	525	563	520	697
Correspondence Management.....	40	35	32	24
Total, Working Capital Fund.....	2,130	1,691	1,654	1,906
Departmental Shared Cost Programs:				
1890's USDA Initiatives.....	20	19	19	19
Advisory Committee Liaison				
Services.....	8	1	2	2
Classified National Security Information.....	-	-	7	7
Continuity of Operations Planning.....	14	13	14	14
E-GOV Initiatives HSPD-12.....	44	43	43	44
E-GOV Initiatives Content Management.....	-	-	-	-
Emergency Operations Center.....	15	15	15	15
Facility and Infrastructure Review and Assessment.....	3	3	3	3
Faith-Based Initiatives and Neighborhood Partnerships.....	3	1	3	3
Federal Biobased Products Preferred Procurement Program.....	2	2	-	-
Hispanic-Serving Institutions National Program.....	13	13	13	13
Honor Awards.....	-	-	-	-
Human Resources Transformation (inc. Diversity Council)...	11	11	11	11
Medical Services.....	3	4	7	7

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Shared Funding Projects
(Dollars in thousands)

	<u>2013</u> <u>Actual</u>	<u>2014</u> <u>Actual</u>	<u>2015</u> <u>Enacted</u>	<u>2016</u> <u>Estimate</u>
People's Garden.....	4	4	5	4
Personnel and Document Security.....	7	8	7	7
Pre-authorizing Funding.....	23	23	24	24
Retirement Processor/Web Application.....	4	4	4	4
Sign Language Interpreter Services.....	9	7	-	-
TARGET Center.....	6	6	9	9
USDA 1994 Program.....	5	5	5	5
Virtual University.....	14	13	13	13
Visitor Information Center.....	1	1	-	-
Total, Departmental Shared Cost Programs.....	209	196	204	204
E-Gov:				
Budget Formulation and Execution Line of Business.....	1	1	1	1
Enterprise Human Resources Integration.....	17	14	14	14
E-Rulemaking.....	7	7	7	3
E-Training.....	15	18	18	18
Human Resources Line of Business.....	2	2	2	2
Integrated Acquisition Environment - Loans and Grants.....	9	12	12	12
Integrated Acquisition Environment.....	5	4	4	4
Total, E-Gov.....	56	58	58	54
Agency Total.....	2,395	1,945	1,916	2,164

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

STATUS OF PROGRAM

The Grain Inspection, Packers, and Stockyards Administration (GIPSA) facilitates the marketing of cereals, oilseeds, and related agricultural products, and protects fair trade practices, financial integrity, and competitive markets for livestock, meat, and poultry for the overall benefit of producers, consumers, and American agriculture. GIPSA fulfills its mission through the services provided by three program areas: (1) Packers and Stockyards Program (P&SP), (2) Grain Regulatory Program (GRP), and (3) Inspection and Weighing Services.

Packers and Stockyards Program

Current Activities:

The Packers and Stockyards Program (P&SP) is responsible for administering the Packers and Stockyards Act of 1921 (P&S Act). The P&S Act promotes fair business practices and competitive market environments and prohibits unfair, deceptive, and fraudulent practices by market agencies, livestock dealers, packers, swine contractors, and live poultry dealers in the livestock, poultry, and certain meatpacking industries. P&SP's work protects consumers and members of the livestock, meat, and poultry industries. The P&S Act affords livestock sellers and poultry growers specified financial protections. By assuring fair competition and payment protection, P&SP helps sustain the economic viability of U.S. meat production. The United States exports approximately 17 percent of total red meat and poultry production. Although those populations that experience food insecurity are seldom able to include meat in their diets, U.S. meat production contributes to global food security by adding to the global food supply.

Selected Examples of Recent Progress:

P&SP conducts two broad types of activities—regulatory and investigative. Investigations are conducted when there is reason to believe a violation of the P&S Act appears to be occurring. Regulatory activities are monitoring activities to determine if a regulated entity is complying with the P&S Act and result in correction of identified deficiencies.

Investigations under P&S Act are grouped into three broad categories: competition, financial, or trade practice violations. Competition violations often involve preferential treatment or restriction of competition, such as through apportionment of territory. Examples of financial violations include misuse of custodial accounts, failure to pay, and failure to pay when due. Examples of trade practice violations include offenses such as unfair or deceptive practices, failure to register properly, tariff misrepresentation, and misuse of scales and improper weighing practices, including any location where scales are used to weigh feed when feed is a factor affecting payment to livestock producers or poultry growers. P&SP further divides the cases by either livestock or poultry.

In FY 2014, P&SP opened 1,898 investigations. Approximately 47 percent were financial investigations of the livestock sector and almost 48 percent were trade practices investigations of the livestock sector. Competition investigations and all poultry investigations comprised the remaining investigative work.

P&SP closed 1,668 investigations without referral to the Office of the General Counsel (OGC). The vast majority of investigations are closed by the regional office. Custodial account reviews uncovered 98 violations with recoveries or shortage corrections of \$3,846,844. Of the 121 cases referred to Headquarters, 33 were closed after the responding entity agreed to pay stipulations totaling \$118,025. P&SP closed 70 investigations after referral to OGC and an additional 7 investigations after referral through OGC to the Department of Justice (DOJ). From the cases referred to OGC and DOJ, respondent entities were ordered to pay a total of \$1,242,550 in civil penalties.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

FY 2014 Number of Investigations Opened and Closed

	<u>Competition</u>		<u>Financial</u>		<u>Trade Practices</u>		Totals
	Livestock	Poultry	Livestock	Poultry	Livestock	Poultry	
Opened	24	0	891	6	908	69	1,898
Closed	17	0	816	5	781	49	1,668

Program Evaluations:

GIPSA measures the overall performance of P&SP by reviewing target operations at randomly selected entities. P&SP calculates the percent of industry entities in compliance using random samples designed to provide an estimate with a 90-percent confidence level for the estimated population. The performance measure encompasses activities that directly or indirectly influence industry compliance. P&SP's overall performance rate is a composite index of five program-wide audit and inspection activities. In 2014, the index included: 1) the financial components of poultry contract compliance; 2) financial audits of custodial accounts; 3) financial reviews of prompt payments; 4) inspection of scales and weighing practices at markets, dealers, and poultry integrators; and 5) inspection of all dynamic scale systems and a random sample of scales, trolleys and weighing practices at packing plants purchasing more than 1,000 head of livestock per year. In FY 2014, the compliance rate increased to 84 percent from 83 percent in 2013. GIPSA projects that it will be positioned to realize 83 percent industry compliance in FY 2015 and again in FY 2016. While additional focus on activities to achieve industry compliance can result in increased compliance, general economic conditions within the industry will also affect year-to-year compliance. Factors such as, unusually high livestock prices may increase the incentive for industry non-compliance more quickly in the financial components than in the business practice areas.

Grain Regulatory Program

GIPSA's Grain Regulatory Program (GRP) is carried out under the authority of the United States Grain Standards Act, as amended (USGSA), and the Agricultural Marketing Act of 1946 (AMA). GRP promotes and enforces the accurate and uniform application of the USGSA and applicable provisions of the AMA; identifies, evaluates, and implements new or improved techniques for measuring grain quality; and establishes and maintains testing and grading standards to facilitate the marketing of U.S. grain, oil seeds, and related products both domestically and internationally.

Current Activities:

Rice Studio - GIPSA is currently testing new technology for inspecting rice in multiple locations. A key quality factor for rice is the percentage of broken kernels within the inspected sample. At present, kernels are examined by a trained inspector who visually assesses the percentage of broken kernels within the sample. In 2014, GIPSA began developing a method for determining the percentage of broken kernels in rice using computer analysis of the sample. The sample is scanned and the number of broken kernels are assessed based on a mathematical formula. If successful, this new method will replace the current visual inspection process, and offer greater accuracy to rice stakeholders.

Light-emitting Diode (LED) Lighting Project – Accurate grain inspection results depend on an appropriate grading environment, which includes lighting that allows for clear and thorough examination of the commodity being inspected. GIPSA currently requires use of high quality fluorescent light bulbs in grain inspection laboratories, which can diminish in intensity over time. GIPSA is examining recent improvements in LED technology, which can offer the same or improved lighting with no degradation of quality over time. GIPSA hopes that with continued research and the advancements in LED technology, we are able to achieve a suitable replacement for current approved lighting technology at a lower cost.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Selected Examples of Recent Progress:

In May 2013, GIPSA initiated a quality pilot at its New Orleans, Louisiana field office to assess factor and certificate accuracy at the inspector level. GIPSA collected quality data on critical factors, such as heat damage and damaged kernels total for corn, soybean, and wheat, for each inspector on a weekly basis to assess inspector performance and dynamically identify and correct any quality deviations. GIPSA concluded the pilot at the end of FY 2013. Because the data collected through the pilot was not previously available, by any other means, GIPSA determined it provided a more accurate representation of the inspector's performance. In March 2014, GIPSA launched an inspection performance program based on the pilot for all grain inspection field offices. The program captures quality data at the inspector level on a weekly basis for grains and commodities and their critical interpretive factors. The quality data provides continuous feedback on system performance, improves GIPSA's ability to make corrective actions, and provides quality assurance to the grain industry.

Program Evaluations:

The Federal Grain Inspection Service (FGIS) reviewed all FGIS Quality Assurance Programs during FY 2014. Overall, the review found that there needs to be more defined roles and responsibilities for many of the Quality Assurance Programs; the Quality Handbook and associated directives need to be updated to reflect current requirements, procedures, and policies; and user-friendly reports need to be created to better monitor performance. As a result, FGIS has identified a working group that will be focused on ensuring necessary changes are developed and implemented during FY 2015. These changes will ensure FGIS remains a high-performing, efficient, and adaptable organization in the 21st century that continues to facilitate the marketing of U.S. grain and related agricultural products.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Limitation on Inspection and Weighing Services Expenses:

Not to exceed [\$50,000,000] \$55,000,000 (from fees collected) shall be obligated during the current fiscal year for inspection and weighing services: *Provided*, That if grain export activities require additional supervision and oversight, or other uncontrollable factors occur, this limitation may be exceeded by up to 10 percent with notification to the Committees on Appropriations of both Houses of Congress.

LIMITATION ON INSPECTION AND WEIGHING SERVICES

Lead-Off Tabular Statement

Budget Estimate, 2016.....	\$55,000,000
2015 Enacted.....	<u>47,000,935</u>
Change in Appropriation.....	<u>+ 7,999,065</u>

Summary of Increases and Decreases

(Dollars in thousands)

Program	2013 Actual	2014 Change	2015 Change	2016 Change	2016 Estimate
Mandatory Appropriations:					
Inspection and					
Weighing Activities.....	47,918	-829	-88	+7,999	55,000
Total.....	<u>47,918</u>	<u>-829</u>	<u>-88</u>	<u>+7,999</u>	<u>55,000</u>

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Project Statement
 (On basis of appropriation)
 (Dollars in thousands)

Program	<u>2013 Actual</u>		<u>2014 Actual</u>		<u>2015 Enacted</u>		<u>Inc. or Dec.</u>		<u>2016 Estimate</u>	
	Amount	SYs	Amount	SYs	Amount	SYs	Amount	SYs	Amount	SYs
Total Obligations:										
Inspection and Weighing Activities..	\$51,836	359	\$53,731	351	\$47,001	361	+\$7,999	+7	\$55,000	368
Bal. Available, SOY.	-13,300		-12,406		-17,847	-	-	-	-18,500	-
Transfers In.....	-	-	-	-	-	-	-	-	-	-
Bal. Available, EOY.	12,406	-	17,847	-	18,500	-	-	-	18,500	-
Total Collected.....	<u>50,000</u>	<u>359</u>	<u>59,676</u>	<u>351</u>	<u>62,000</u>	<u>361</u>	<u>+7,999</u>	<u>+7</u>	<u>65,000</u>	<u>368</u>

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Justification of Increases and Decreases

(1) An increase in the obligation limitation on fees collected from Inspection and Weighing services of \$5,000,000.

GIPSA's FGIS provides both mandatory and voluntary inspection, weighing, and related services on grains, pulses, oilseeds, and processed and graded commodities under the USGSA and the AMA on a user fee basis. While GIPSA's official inspection and weighing services in the domestic market are voluntary, they are mandatory for grain being exported from the U.S., including the testing of all corn for aflatoxin prior to shipment, unless the contract stipulates testing is not required. Although annual appropriations law sets no limit on the amount of user fees that GIPSA can collect for official inspection and weighing services, the law sets a limitation on the amount of money that GIPSA may spend on FGIS-related expenses, of which over 78 percent is personnel-related.

In FY 2016, higher grain export volumes, projected by the USDA's World Agricultural Outlook Board to be over 3% percent above FY 2015 levels, will result in higher inspection volumes and increased workload demands. During the first 3 months of FY 2015, grain exports were up 11% over the same period of time in FY 2014. To meet increased workload demands, GIPSA anticipates that employees will continue to work around the clock and be deployed to locations with extremely high workloads, thus incurring additional travel costs. Additionally, GIPSA recently received notice that as many as five additional bulk grain export facilities will be coming online in the next two years. One elevator in New Orleans operating 24 hours a day, 365 days a year could cost upwards of \$2 million annually on operating costs.

Also driving up obligations will be increased pay costs, as well as an expansion in the Federal Employee Health Benefits Program which will expand eligibility for coverage under the FEHB to certain temporary, seasonal, and intermittent employees. While GIPSA collects appropriate fees for the services it provides, it will not be able to obligate sufficient funds to cover costs without an increase in the user fee limitation.

GIPSA anticipates the estimated collections for 2016 will be \$55,000,000 for FGIS. The increase in the obligation limitation will allow FGIS to spend its estimated collections, and continue to meet all requests for official services. In addition, this increase will also allow the program to operate without needing to utilize the 10 percent provision except under extreme circumstances.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Inspection and Weighing Services

Geographic Breakdown of Obligations and Staff Years
(Dollars in thousands)

State/Territory	<u>2013 Actual</u>		<u>2014 Actual</u>		<u>2015 Enacted</u>		<u>2016 Estimate</u>	
	Amount	SYs	Amount	SYs	Amount	SYs	Amount	SYs
Arkansas.....	\$2,308	17	\$2,161	14	\$1,932	15	\$2,261	16
District of Columbia.....	17,867	35	15,936	30	14,000	30	16,246	30
Iowa.....	415	1	502	1	-	-	-	-
Louisiana.....	16,415	173	19,608	176	17,857	179	21,038	181
Missouri.....	1,189	6	1,301	3	500	5	578	5
North Dakota.....	1,375	6	1,307	6	1,168	6	1,367	7
Ohio.....	1,950	12	1,852	11	1,655	12	1,937	13
Oregon.....	3,348	33	3,759	34	3,360	35	3,932	36
Texas.....	6,866	75	7,204	75	6,440	78	7,536	79
Washington.....	103	1	101	1	89	1	105	1
Obligations.....	51,836	359	53,731	351	47,001	361	55,000	368

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Classification by Objects

(Dollars in thousands)

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
	<u>Actual</u>	<u>Actual</u>	<u>Enacted</u>	<u>Estimate</u>
Personnel Compensation:				
Washington D.C.....	\$5,786	\$5,787	\$5,062	\$5,924
Field.....	24,739	27,406	23,973	28,053
11 Total personnel compensation.....	30,525	33,193	29,035	33,977
12 Personnel benefits.....	8,247	8,784	7,684	8,991
13.0 Benefits for former personnel.....	32	26	23	27
Total, personnel comp. and benefits.....	38,804	42,003	36,742	42,995
Other Objects:				
21.0 Travel and transportation of persons.....	1,041	1,260	1,102	1,291
22.0 Transportation of things.....	45	17	15	17
23.2 Rental payments to others.....	1,215	988	864	1,011
23.3 Communications, utilities, and misc. charges...	649	730	639	747
24.0 Printing and reproduction.....	7	43	38	44
25.2 Other services from non-Federal sources.....	1,466	1,328	1,162	1,359
25.3 Other goods and services from Federal sources.....	7,713	6,767	5,919	6,927
26.0 Supplies and materials.....	471	430	376	440
31.0 Equipment.....	424	159	139	163
32.0 Land and structures.....	-	5	4	5
42.0 Insurance Claims.....	1	1	1	1
Total, Other Objects.....	13,032	11,728	10,259	12,005
99.9 Total, new obligations.....	51,836	53,731	47,001	55,000
Position Data:				
Average Salary (dollars), ES Position.....	\$150,000	\$157,251	\$158,824	\$160,412
Average Salary (dollars), GS Position.....	\$58,700	\$59,000	\$61,000	\$61,610
Average Grade, GS Position.....	10.7	10.7	10.7	10.7

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

STATUS OF PROGRAM

Inspection and Weighing Services

Inspection and Weighing Services are authorized under both the USGSA and the AMA. The USGSA requires the mandatory inspection and weighing of grain at export ports by GIPSA or delegated State agency personnel, and the permissive inspection and weighing of grain at domestic locations by designated State and private agency personnel. The USGSA also requires GIPSA to supervise all official Inspection and weighing activities. On a request basis, GIPSA performs inspection of rice and related commodities under the AMA.

Current Activities:

Video Proctoring - Only FGIS authorized or licensed personnel can perform official inspection or weighing activities regulated under the provisions of the USGSA and/or AMA. Currently, licensing exams are administered in person at a mutually agreeable location, typically at an FGIS field office or the official agency's lab. FGIS is conducting a study to determine the feasibility of administering the licensing exams using video conferencing technology. Ultimately, the ability to administer licensing exams remotely will reduce costs for FGIS and official agencies and improve timeliness in licensing personnel.

Super Cereal Plus - In FY 2015, U.S. Agency for International Development (USAID) plans to utilize and distribute Super Cereal Plus (SCP) which is a ready-to-eat product that is blended and packaged in food processing facilities the Farm Service Agency (FSA) will award. Currently GIPSA's role is to test samples of SCP submitted by vendors according to the specifications and issue sample certificates. FSA establishes the contract specifications, and, if a product does not meet the specifications, then FSA does not purchase the product. Year to date, FGIS has tested products representing 1,500 tons and projects it will test products representing 15,000 tons in FY 2015.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Selected Examples of Recent Progress:

In 2014, Grain Exports had a record year. The below numbers are in million metric tons (Mmt) and includes grains for which GIPSA maintains official standards: barley, canola, corn, flaxseed, oats, rye, sorghum, soybeans, sunflower seed, triticale, wheat, and mixed grain. In FY 2014, there were 3.3 million official inspections of grain.

Item	Fiscal Year 2014
Quantity of Standardized Grain Officially Inspected (Million metric tons; Mmt)	
Domestic	171.9
Export by FGIS	82.6
by Delegated States	26.1
by Designated Agencies	17.3
Total	297.9

Program Evaluations:

The GIPSA staff meets on a monthly basis to review each office's financial operating plan. During this time, projected expenses and overtime costs are also reviewed. Discussions take place on how spending can be reduced and where cost savings can be achieved. This helps keep all the offices accountable for their spending.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Summary of Budget and Performance
Statement of Department Goals and Objectives

USDA Strategic Goal 1: Assist Rural Communities To Create Prosperity so They Are Self-Sustaining, Repopulating, and Economically Thriving.

Objective 2.1: Increase Agricultural Opportunities by Ensuring a Robust Safety Net, Creating New Markets, and Supporting a Competitive Agricultural System.

Analysis of results/progress for 2014 (objective)

GIPSA measures its overall progress toward achieving the USDA’s Strategic Goal and Objective 2 by: annually measuring the regulated entities’ compliance with the P&S Act; and annually measuring the percent of market-identified quality attributes needed for trading for which GIPSA has provided standardization.

Challenges for the Future (objective)

While additional focus on activities to achieve industry compliance can result in increased compliance, general economic conditions within the industry will also affect year-to-year compliance. Weak economic conditions may increase the incentive for industry non-compliance more quickly in the financial components than in the business practice areas. Additionally, GIPSA will not only be challenged to maintain the current level of technology needed to measure grain quality and quantity, but to also keep pace with the rapidly changing information needs of the marketplace.

Key Performance Measures:

Percent of industry compliance with the Packers and Stockyards Act.							
	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Est. Actual	Target	Target
Percent	80	76	87	81	81	83	83
Dollars (in thousands)	\$23,157	\$22,467	\$21,270	\$20,799	\$22,348	\$23,047	\$23,611

Selected Past Accomplishments Toward the Achievement of the Key Outcome

GIPSA measures the overall performance of PSP by annually measuring the regulated entities’ compliance with the P&S Act. The performance measure encompasses activities PSP conducts that directly or indirectly influence industry compliance. PSP’s overall performance rate is a composite index of five program-wide audit and inspection activities based on a scientifically-drawn random sample of subject entities. In 2014 the index included: 1) the financial components of poultry contract compliance; 2) financial reviews of custodial accounts; 3) financial reviews of prompt payments of a random sample of entities; 4) inspection of scales and weighing practices at markets, dealers, and poultry integrators, and 5) inspection of all carcass evaluation devices and carcass evaluation practices for packing plants purchasing more than 1,000 head per year. In FY 2014, GIPSA is on track to realize its target of 81 percent industry compliance. Additionally, GIPSA projects that it will be positioned to realize 83 percent industry compliance in FY 2015 and again in FY 2016.

Selected Accomplishments Expected at the FY 2016 Proposed Resource Level

While additional focus on activities to achieve industry compliance can result in increased compliance, general economic conditions within the industry will also affect year-to-year compliance. Weak economic conditions may increase the incentive for industry non-compliance more quickly in the financial components than in the business practice areas.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Percent of market-identified quality attributes needed for trading for which GIPSA has provided standardization.							
	2010 Actual	2011 Actual	2012 Actual	2013 Actual	2014 Est. Actual	2015 Target	2016 Target
Percent	85.0	86.8	88.7	92.7	95.4	97.0	97.0
Dollars (in thousands)	\$18,272[1]	\$17,794	\$16,480	\$16,473	\$17,913	\$20,001	\$20,490

[1] In preparing its FY 2015 budget request, GIPSA reassessed how much of its appropriated funding supports achievement of this performance goal. GIPSA determined that all funding appropriated to the GRP devoted to activities which support achievement of this performance goal. As a result, the funding levels for the fiscal years 2009 and beyond were adjusted.

Selected Past Accomplishments Toward the Achievement of the Key Outcome

This performance measure focuses on GIPSA's role in providing the technology to measure grain quality and quantity, ensuring the market has access to reliable information which, in turn, reduces market risk and increases market efficiency. In FY 2014, GIPSA is on track to meet its target of providing standardization for 95.4 percent of market identified attributes. Additionally, GIPSA projects that it will be positioned to provide standardization for 97 percent of market identified attributes in FY 2015 and again in 2016.

Selected Accomplishments Expected at the FY 2016 Proposed Resource Level

GIPSA's challenge is to not only maintain the current system, but to keep pace with the rapidly changing information needs of the marketplace. Greater crop diversity and more specific end use product needs are changing information needs.

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Strategic Goal and Objectives Funding Matrix
(Dollars in thousands)

<u>Program / Program Items</u>	<u>2013</u> <u>Actual</u>	<u>2014</u> <u>Actual</u>	<u>2015</u> <u>Enacted</u>	<u>Increase</u> <u>or</u> <u>Decrease</u>	<u>2016</u> <u>Estimate</u>
Department Strategic Goal: Assist Rural Communities to Create Prosperity So They Are Self-Sustaining, Repopulating, and Economically Thriving.					
Strategic Objective 1.2: Increase agricultural opportunities by ensuring a robust safety net, creating new markets, and supporting a competitive agricultural system					
Packers and Stockyards.....	\$20,799	\$22,348	\$23,047	+\$564	\$23,611
Staff Years.....	164	164	164	-	164
Grain Regulatory.....	16,473	17,913	20,001	+489	20,490
Staff Years.....	129	129	129	-1	128
Total Costs, Strategic Goals..	37,272	40,261	43,048	+1,053	44,101
Total Staff Years, Strategic Goals..	293	293	293	-1	292

GRAIN INSPECTION, PACKERS AND STOCKYARDS ADMINISTRATION

Full Cost by Department Strategic Goal

(Dollars in thousands)

Department Strategic Goal: Assist Rural Communities to Create Prosperity So They Are Self-Sustaining, Repopulating, and Economically Thriving

<u>Program / Program Items</u>	<u>2013</u> <u>Actual</u>	<u>2014</u> <u>Actual</u>	<u>2015</u> <u>Enacted</u>	<u>2016</u> <u>Estimate</u>
<u>Packers and Stockyards Program</u>				
Packers and Stockyards Program.....	\$18,265	\$19,625	\$20,281	\$20,736
Indirect costs.....	2,534	2,723	2,766	2,875
Total Costs.....	20,799	22,348	23,047	23,611
Staff Years.....	164	164	164	164
Performance Measure:				
Rate of industry compliance with the P&S Act (%).....	83	81	83	83
<u>Grain Regulatory Program</u>				
Grain Regulatory Program.....	11,824	12,857	14,401	14,708
Indirect costs.....	4,649	5,056	5,600	5,782
Total Costs.....	16,473	17,913	20,001	20,490
Staff Years.....	129	129	129	128
Performance Measure:				
Percent of market-quality attributes for which GIPSA has provided standardization (%).....	93	95	97	97
 Total Costs, All Strategic Goals.....	 37,272	 40,261	 43,048	 44,101
Total Staff Years, All Strategic Goals.....	293	293	293	292